## Message Text

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INFO OCT-01 EUR-12 ISO-00 DOTE-00 EB-08 IO-13 CAB-05 CIAE-00 COME-00 DODE-00 INR-07 NSAE-00 CIEP-02 INRE-00 NSC-05 SS-15 L-03 NSCE-00 SSO-00 AF-08 ARA-10 EA-09 NEA-10 /108 R

DRAFTED BY FAA:WTITUS:PMA APPROVED BY EB/OA/AVP:AJWHITE EB/OA/AVP:JSGRAVATT IO/TRC:CHARTLEY FAA:LFWOOD

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O 162245Z FEB 77 FM SECSTATE WASHDC TO AMCONSUL MONTREAL IMMEDIATE

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FOR US REP ICAO

E.O. 11652: N/A

TAGS: EAIR, ICAO, PORG

SUBJECT: ICAO EUROPEAN/NORTH AMERICAN/NORTH ATLANTIC REGIONAL PLANNING GROUP (ASPENN)

REF: AN-WP/4613

- 1. US COMMISSIONER SHOULD OPPOSE THE SECRETARIAT PROPOSAL CONTAINED IN PARAGRAPH 4, OF SUBJECT WORKING PAPER RECOGNIZING THAT SUB-ITEMS B), C) AND D) ARE PREDICATED ON ANC APPROVAL OF SUB-ITEM A) (MODIFICATION OF ADISP TERMS OF REFERENCE.)
- 2. ALTHOUGH ASSIGNMENT TO ADISP OR NEAR-TERM IMPROVEMENTS UNCLASSIFIED

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TO THE AERONAUTICAL FIXED SERVICES (AFS) (ASPENN/3 REC. 7) WOULD BE AN EXPEDIENT MEANS OF EARLY ATTENTION TO AFTN DEFICIENCIES, IT IS NOT CONSIDERD THE BEST LONG-TERM SOLUTION TO THE MANY INADEQUACIES IN ALL ELEMENTS OF THE AFS. LACKING FROM THE ASPENN/3 REPORT, AND ITS REC. 7, ARE MANY CONSIDERATIONS DOCUMENTED IN THE USA-SUBMITTED ASPENN/3-WP/15 FROM WHICH REC. 7 WAS

DEVELOPED: SIGNIFICANT OMISSIONS COMPRISE SUB-TERMS ITEMS (7), (8) D) AND E), (9), (10) AND (11) OF PARAGRAPH 3.2. ALSO LACKING FROM THE REPORT ARE THE DETAILS OF DISCUSSIONS WHICH LED TO THE DEVELOPMENT OF REC. 7

WHICH CONCLUDED THAT SUCH SUBJECT MATTER IS EXCLUDED FROM ASPENN'S TERMS OF REFERENCE, AND THAT ITS MEMBER-SHIP IS NOT QUALIFIED TO DEAL WITH SAME. THE TERMS OF REFERENCE MATTER BECAME A CONTROVERSY OF INTERPRETATION (WITH "INTENT" SUPERSEDING "WORDING"). THE SIGNIFICANCE OF THE CONCLUSION RELATIVE TO INADEQUATE QUALIFICATIONS RESTS IN THAT MUCH OF THE MEMBERSHIP OF THE ASPEN RPG IS COMMON TO THAT OF THE ADISP; THIS THEN WOULD LOGICALLY CONCLUDE THAT THE ADISP IS SIMILARLY UNQUALIFIED CONTRARY TO THE SECRETARIAT INDICATIONS. THIS IS ESPECIALLY VALID CONCERNING SUB-ITEM (11) OF PARAGRAPH 3.2 OF ASPENN/3-WP/15 CONCERNING THE ATS DIRECT SPEECH ENVIRONMENT, WHICH IS NOT TODAY A DATA COMMUNICATIONS FIELD. REGIONAL AIR NAVIGATION MEETINGS SINCE ASPENN/3 (LIM NAT AND CAR/SAM) BOTH DEVELOPED RECOMMENDATIONS DIRECTED TO NEEDED IMPROVEMENTS AND ECONOMICS IN THE AREA OF ATS DIRECT SPEECH CAPABILITY. ADDITIONAL MANIFESTATIONS OF QUESTIONABLE QUALIFICATION ADISP MEMBERSHIP IN THE AREAS OF CONCERN WERE DEMONSTRATED AT ADISP/5 AND /6 DURING DISCUSSIONS ON DEVELOPMENT OF SARPS AND GUIDANCE MATERIAL FOR THE AFTN INTERFACE, AND CHARACTER ORIENTED LINK CONTROL PROCEDURES.

3. ACCORDINGLY, WE BELIEVE ESTABLISHMENT OF A NEW UNCLASSIFIED

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PANEL (AFS IMPROVEMENT PANEL - AFSIP B), ALONG THE LINES OF AN-WP/4613 PARAGRAPH 3.2 ALTERNATIVE C), TO BE IN THE BEST LONG-TERM INTEREST OF ORGANIZED PROGRESS AND EFFICIENCY AFFECTING THE SEVERAL CONSIDERATIONS CONCERNED. INDEED, MANY OF THE EFFORTS NOW IN PROGRESS IN THE 10 ICAO BODIES ENUMERATED IN APPENDIX B OF AN-WP/4613 APPEAR CONDUCIVE TO CONSOLIDATION TO MINIMIZE OVERLAPPING EFFORTS, AND IN THE INTEREST OF PROVIDING MORE COMMON DIRECTION AND BETTER ORDERING OF PRIORITIES.

4. THE BETTER PART OF A YEAR HAS TRANSPIRED SINCE ASPENN/3 WITHOUT CONCLUSIVE ACTION ON ITS REC. 7. ADISP/7 IS SCHEDULED FOR MAY/JUNE 1977, WITH ITS AGENDA ALREADY DETERMINED AND ITS DOES NOT INCLUDE THE ELEMENTS OF ASPENN/3 REC. 7 (AND OTHER CONSIDERATIONS OF THE AFS OMITTED FORM REC. 7), SO THAT NO MEANINGFUL PROGRESS BY THE ADISP CONCERNING THESE MATTERS COULD BE EXPECTED UNTIL 1978 AT THE EARLIEST. SURELY BY THIS TIME (2 YEARS POST ASPENN/3), THE ANC COULD ESTABLISH A SEPARATE

PANEL, AS SUGGESTED ABOVE. IF THE MATTER OF EXPEDIENCY TRANSCENDS THAT OF LONGER TERM CONSIDERATIONS, WE WOULD SUGGEST A TEMPORARY EXPANSION OF ADISP TERMS OF REFERENCE FOR THIS BODY TO GET STARTED TO WORK ON THE CONCERNED SUBJECT MATTER, PENDING ESTABLISHMENT OF THE NEW (OR REPLACEMENT) PANEL, WITH MORE SPECIFIC WORDING THAN THE

AMENDMENT PROPOSED BY THE SECRETARIAT, IN ORDER TO PRECLUDE INTERPRETATION PROBLEMS.

5. WITH REFERENCE TO THE OTHER SUGGESTED AMENDMENT TO THE ADISP TERMS OF REFERENCE, WE DO NOT AGREE WITH THE DELETION OF SUB-TERM B) CONCERNING AIR-GROUND DATA LINK, IF THE ADISP IS TO CONTINUE. WE DO AGREE THAT THIS SUBJECT MATTER SHOULD BE REMOVED FROM ADISP'S CURRENT WORK PROGRAM AND HELD IN ABEYANCE UNTIL IT BECOMES MORE MATURE AS A RESULT OF ACTIVITIES IN OTHER UNCLASSIFIED

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FORUMS, (OFISP, ASTRAP, ETC). HARTMAN

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## Message Attributes

Automatic Decaptioning: X Capture Date: 01-Jan-1994 12:00:00 am

Channel Indicators: n/a

**Current Classification: UNCLASSIFIED** 

Concepts: CIVIL AVIATION, POLICIES, COMMITTEE MEETINGS, AIR TRAFFIC CONTROL, NAVIGATIONAL AIDS

Control Number: n/a

Copy: SINGLE Sent Date: 16-Feb-1977 12:00:00 am Decaption Date: 01-Jan-1960 12:00:00 am Decaption Note:

Disposition Action: n/a

Disposition Approved on Date: Disposition Case Number: n/a Disposition Comment:

Disposition Date: 01-Jan-1960 12:00:00 am Disposition Event:

Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE035684
Document Source: COPE

**Document Unique ID: 00** Drafter: WTITUS:PMA Enclosure: n/a Executive Order: N/A

Errors: N/A **Expiration:** 

Film Number: D770056-0003

Format: TEL From: STATE

Handling Restrictions: n/a

Image Path:

ISecure: 1

Legacy Key: link1977/newtext/t19770234/aaaabela.tel

Line Count: 141 Litigation Code IDs: Litigation Codes:

Litigation History: Locator: TEXT ON-LINE, ON MICROFILM Message ID: 32dfa1c5-c288-dd11-92da-001cc4696bcc Office: ORIGIN FAA

Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a

Page Count: 3
Previous Channel Indicators: n/a Previous Classification: n/a
Previous Handling Restrictions: n/a

Reference: n/a

Retention: 0 Review Action: RELEASED, APPROVED Review Content Flags: Review Date: 17-Nov-2004 12:00:00 am

**Review Event:** Review Exemptions: n/a **Review Media Identifier:** Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** 

Review Withdrawn Fields: n/a

SAS ID: 3303707 Secure: OPEN Status: NATIVE

Subject: ICAO EUROPEAN/NORTH AMERICAN/NORTH ATLANTIC REGIONAL PLANNING GROUP (ASPENN)

TAGS: EAIR, PORG, XS, XN, ICAO

To: MONTRÉAL

Type: TE

vdkvgwkey: odbc://SAS/SAS.dbo.SAS\_Docs/32dfa1c5-c288-dd11-92da-001cc4696bcc

Review Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009